



# PLAN AMENDMENT REPORT

► **FILE #:** 4-E-25-SP

**AGENDA ITEM #:** 17

**AGENDA DATE:** 4/10/2025

► **APPLICANT:** **MIKE BALLINGER**

OWNER(S): Mike Ballinger

TAX ID NUMBER: 59 M E 005

[View map on KGIS](#)

JURISDICTION: Council District 4

STREET ADDRESS: 4602 MILLERTOWN PIKE

► **LOCATION:** **South side of Millertown Pike, southwest of Amelia Rd**

► **APPX. SIZE OF TRACT:** **2.15 acres**

SECTOR PLAN: East City

GROWTH POLICY PLAN: N/A (Within City Limits)

ACCESSIBILITY: Access is via Millertown Pike, a minor arterial street with 20 ft of pavement width within a 42-ft right-of-way.

UTILITIES: Water Source: Knoxville Utilities Board

Sewer Source: Knoxville Utilities Board

FIRE DISTRICT: Knoxville Fire Department

WATERSHED: Loves Creek

► **PRESENT PLAN AND ZONING DESIGNATION:** **O (Office) / O (Office)**

► **PROPOSED PLAN DESIGNATION:** **MDR (Medium Density Residential)**

► **EXISTING LAND USE:** **Agriculture/Forestry/Vacant Land**

EXTENSION OF PLAN DESIGNATION: No, it is not an extension.

HISTORY OF REQUESTS: In 2012 the property was rezoned from R-1 (Low Density Residential) to O-1 (Office, Medical, and Related Services) (11-A-12-RZ).

SURROUNDING LAND USE AND PLAN DESIGNATION: North: Single family residential, agriculture/forestry/vacant land - MUSD/EC-4 (East Town Center Mall Area)

South: Single family residential - LDR (Low Density Residential), HP (Hillside Protection)

East: Single family residential - O (Office), LDR (Low Density Residential)

West: Agriculture/forestry/vacant land - O (Office)

NEIGHBORHOOD CONTEXT The subject property is in a residential area adjacent to the commercial node along South Mall Road. I-640 and the Amazon warehouse are just to the north, and there are primarily single family residential uses to the south, along with Spring Hill Elementary School.

## STAFF RECOMMENDATION:

- **Approve the MDR (Medium Density Residential) land use classification because it is consistent with the surrounding development.**

## COMMENTS:

PURSUANT TO THE GENERAL PLAN, PLANNING FRAMEWORK CHAPTER, THE PLANNING COMMISSION RESERVES THE AUTHORITY TO RECOMMEND LAND USE PLAN CHANGES BASED ON SUBSTANTIALLY CHANGED CONDITIONS. SUBSTANTIALLY CHANGED CONDITIONS INCLUDE (may meet any of these):

INTRODUCTION OF SIGNIFICANT NEW ROADS OR UTILITIES THAT WERE NOT ANTICIPATED IN THE PLAN AND MAKE DEVELOPMENT MORE FEASIBLE:

1. No known new roads or utilities have been introduced to this area. The parcel has access via Millertown Pike, which is classified as a minor arterial and has transit access.

AN OBVIOUS OR SIGNIFICANT ERROR OR OMISSION IN THE PLAN:

1. There are no apparent errors or omissions in the East City Sector Plan with regard to the requested MDR classification here. However, the O classifications on the south side of Millertown Pike are not reflective of the existing land uses and the MDR classification would be suitable for this residential area.

CHANGES IN GOVERNMENT POLICY, SUCH AS A DECISION TO CONCENTRATE DEVELOPMENT IN CERTAIN AREAS.

1. There is no known government policy pertaining to this area.

TRENDS IN DEVELOPMENT, POPULATION OR TRAFFIC THAT WARRANT RECONSIDERATION OF THE ORIGINAL PLAN PROPOSAL:

1. The property is located near a regional commercial and employment node to the northeast. The most significant change in the development pattern of this area is the construction of Amazon warehouse on the north side of I-640 which is a major employment center and would support additional housing in the area. The immediate vicinity has been experiencing residential growth in recent years. Examples of this include a 160-unit apartment complex that is under-construction near the I-640 interchange at Millertown Pike, a 156-unit apartment complex on the west side of Washington Pike, and an RN-4 rezoning and two duplex developments on three parcels located within 0.25 miles to the southwest.

OTHER CONSIDERATIONS:

1. The property meets the location criteria of the MDR classification. It is located on a minor arterial street served by transit, has less than 15% slope for almost its entirety, and is within a mile of public activity centers, including Spring Hill Elementary, Richard Yoakley, and Knoxville Baptist schools, the Alice Bell Park, and several community-serving commercial amenities.

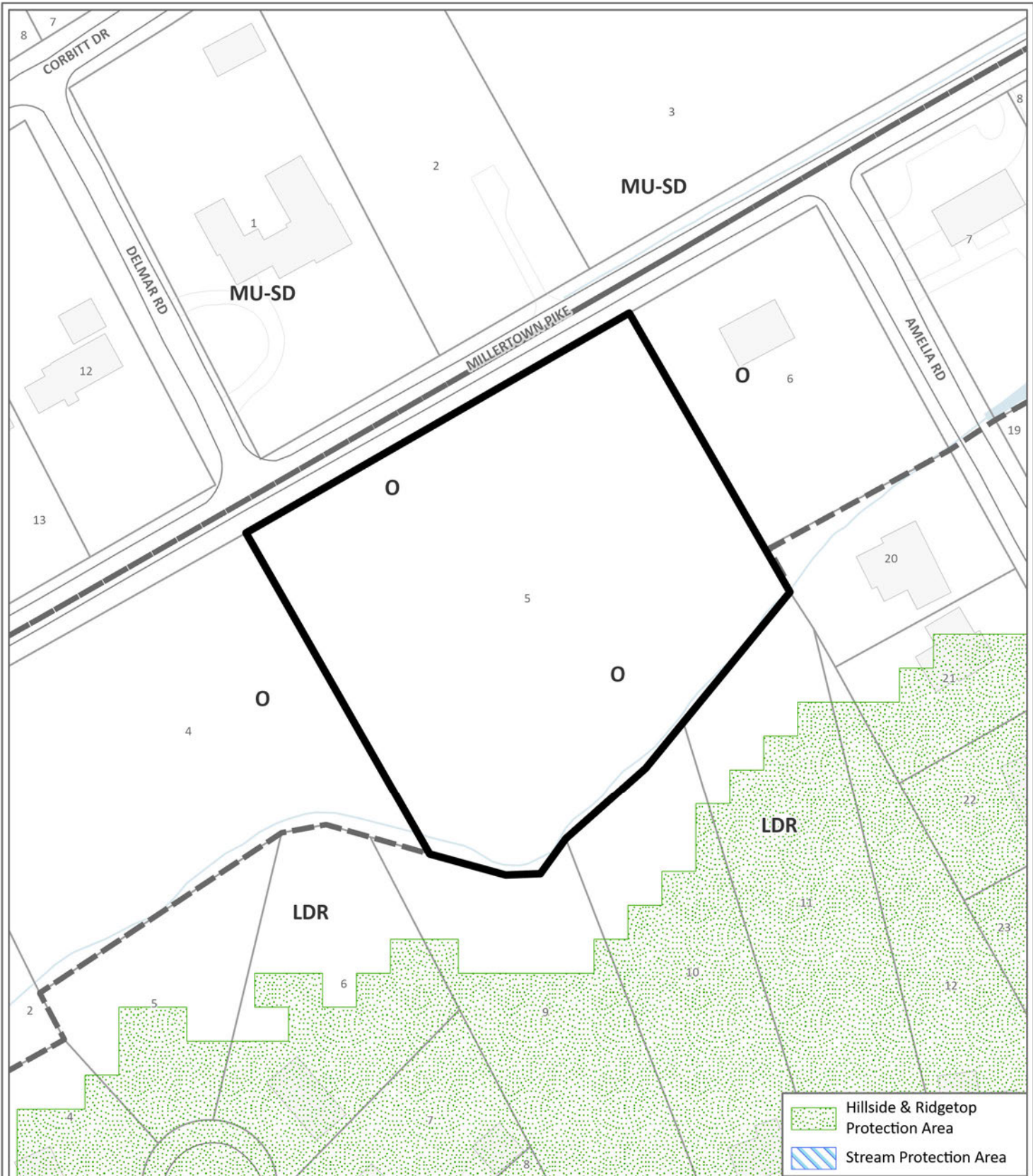
ESTIMATED TRAFFIC IMPACT: Not required.

ESTIMATED STUDENT YIELD: Not applicable.

Schools affected by this proposal: Spring Hill Elementary, Holston Middle, and Fulton High.

- Potential new school population is estimated using locally-derived data on public school student yield generated by new housing.
- Students are assigned to schools based on current attendance zones as determined by Knox County Schools. Students may request transfers to different zones, and zone boundaries are subject to change.
- Estimates presume full build-out of the proposed development. Build-out is subject to market forces, and timing varies widely from proposal to proposal.
- Student yields from new development do not reflect a net addition of children in schools. Additions occur incrementally over the build-out period. New students may replace current population that ages through the system or moves from the attendance zone.

If approved, this item will be forwarded to Knoxville City Council for action on 5/13/2025 and 5/27/2025. If denied, Knoxville-Knox County Planning Commission's action is final, unless the action to deny is appealed to Knoxville City Council. The date of the appeal hearing will depend on when the appeal application is filed. Appellants have 15 days to appeal a Planning Commission decision in the City.



**4-E-25-SP  
EAST CITY SECTOR PLAN MAP**

**Petitioner:** Mike Ballinger



**From:** O (Office)

**To:** MDR (Medium Density Residential)

**Map No:** 59

**Jurisdiction:** City



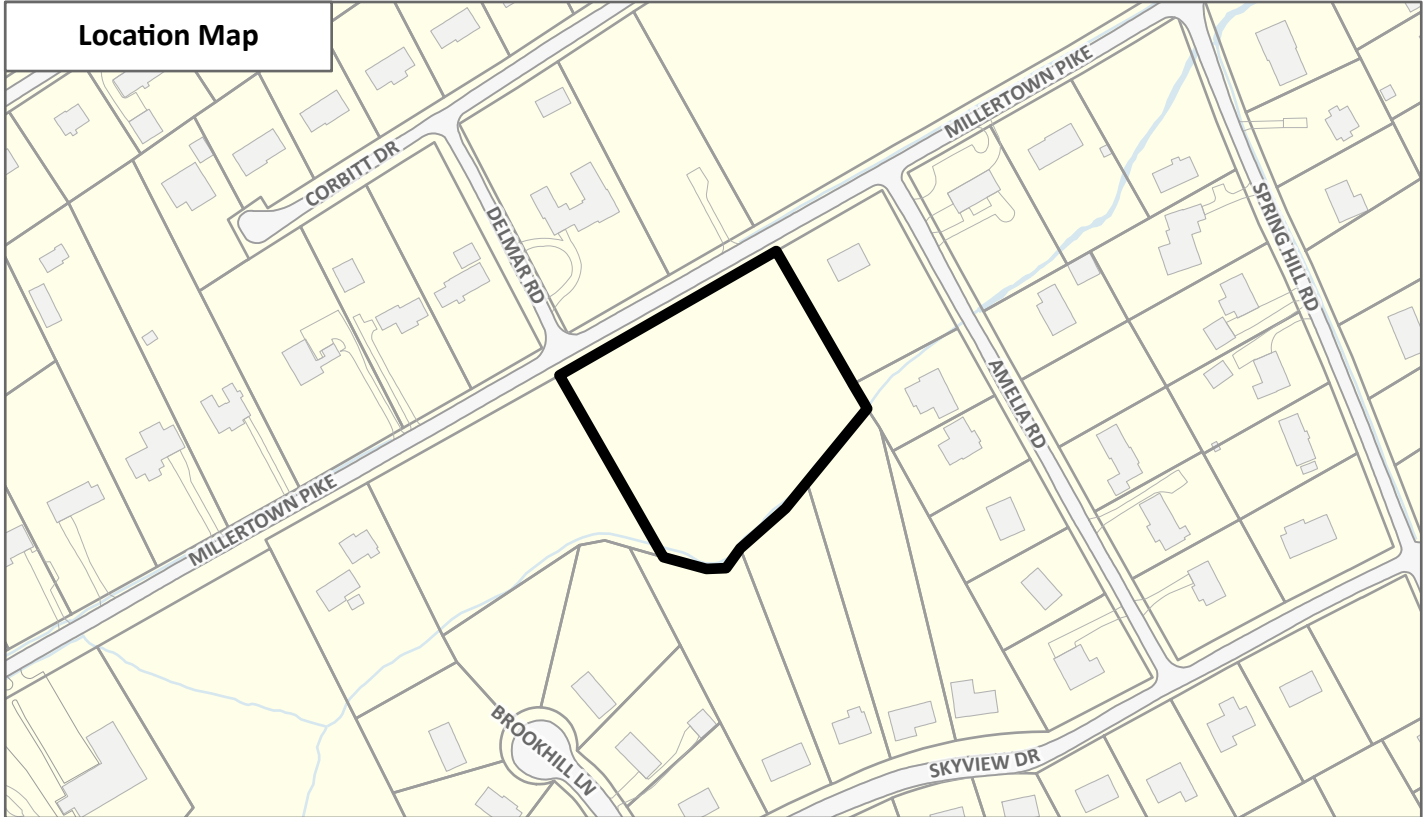
**Original Print Date:** 3/14/2025

Knoxville - Knox County Planning Commission \* City / County Building \* Knoxville, TN 37902



## Exhibit A. Contextual Images

Location Map



Aerial Map



CONTEXTUAL MAPS 1

4-E-25-PA / 4-T-25-RZ

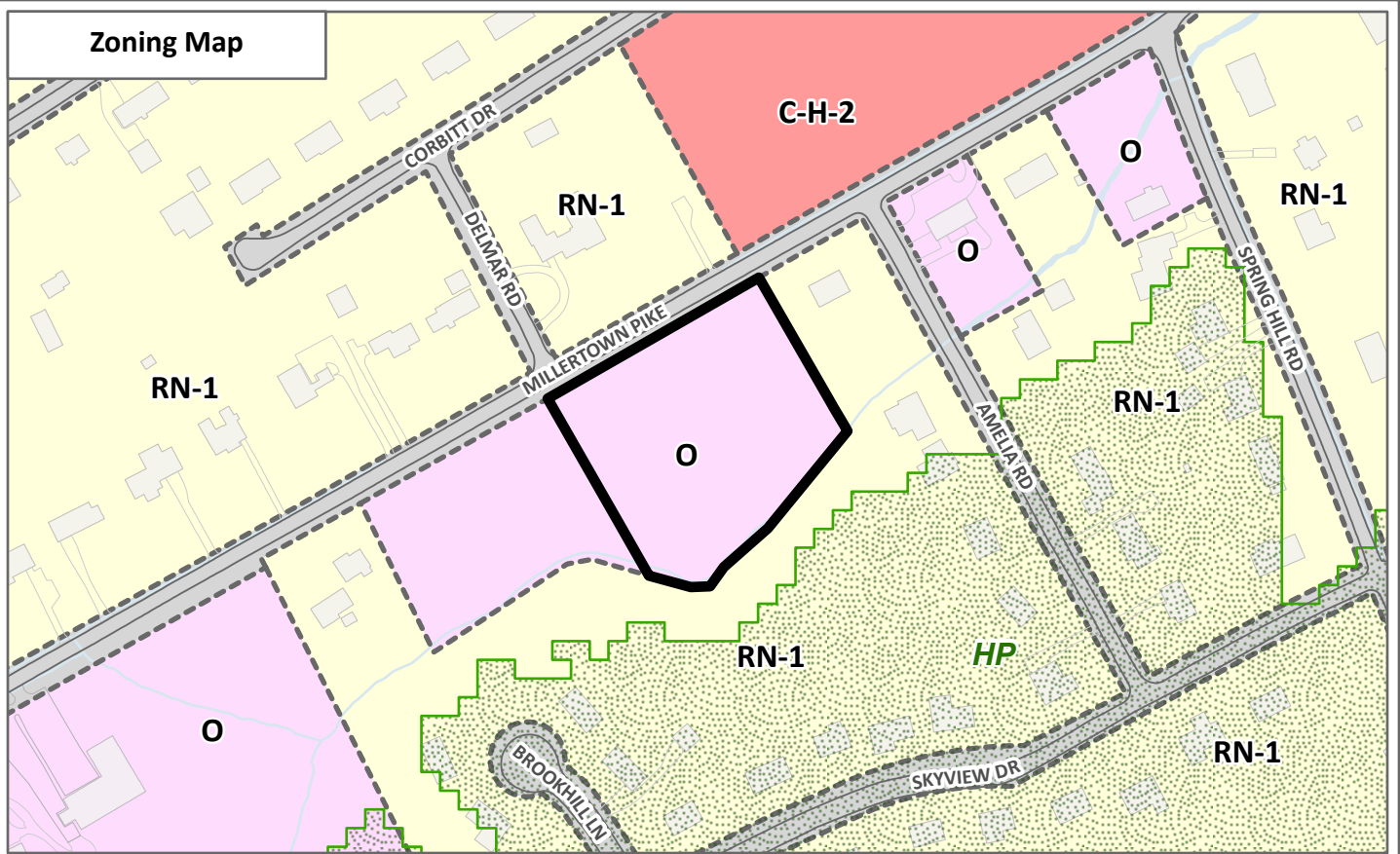


Case boundary

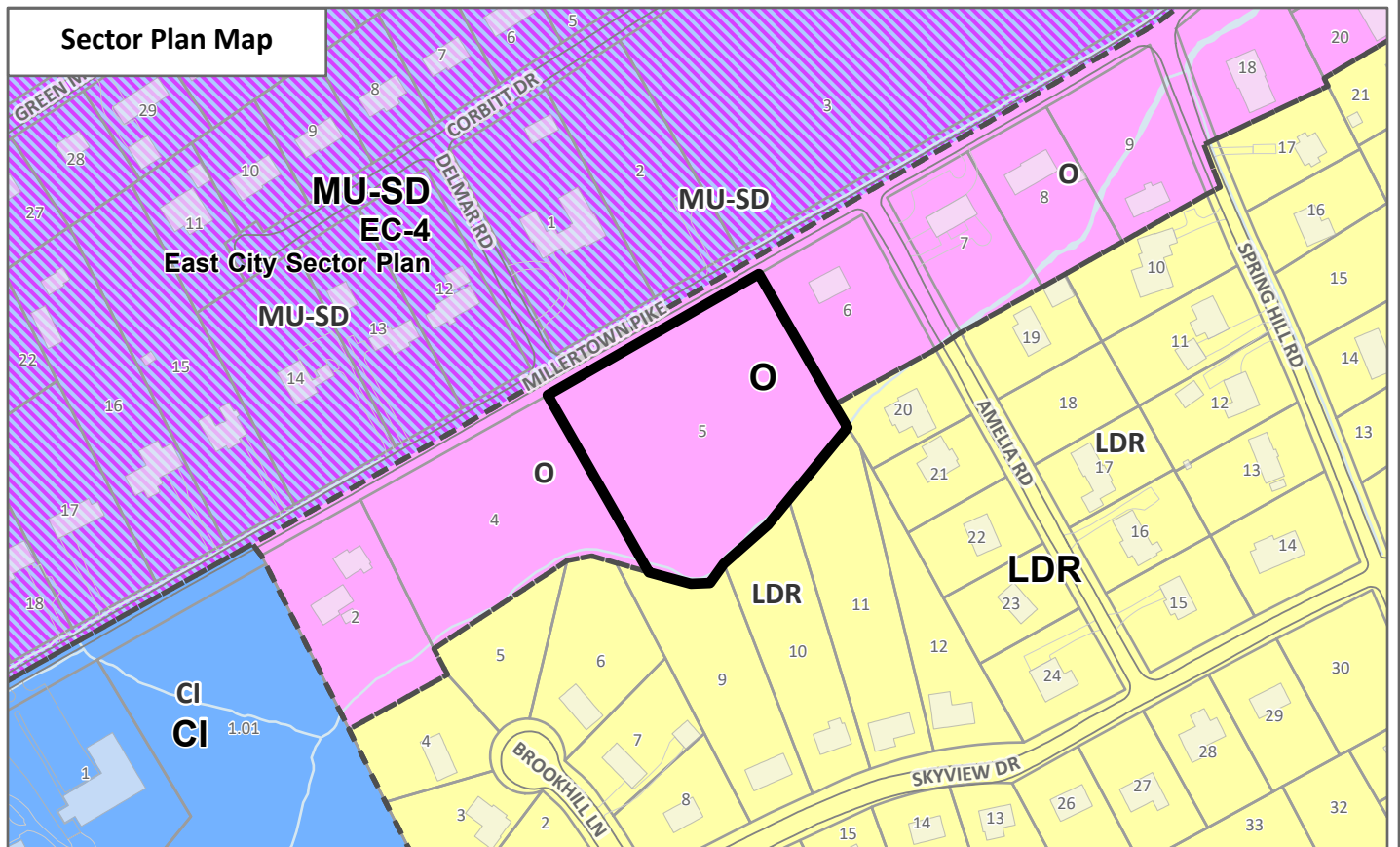
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Feet



# Zoning Map



# Sector Plan Map



## CONTEXTUAL MAPS 2

4-E-25-PA / 4-T-25-RZ

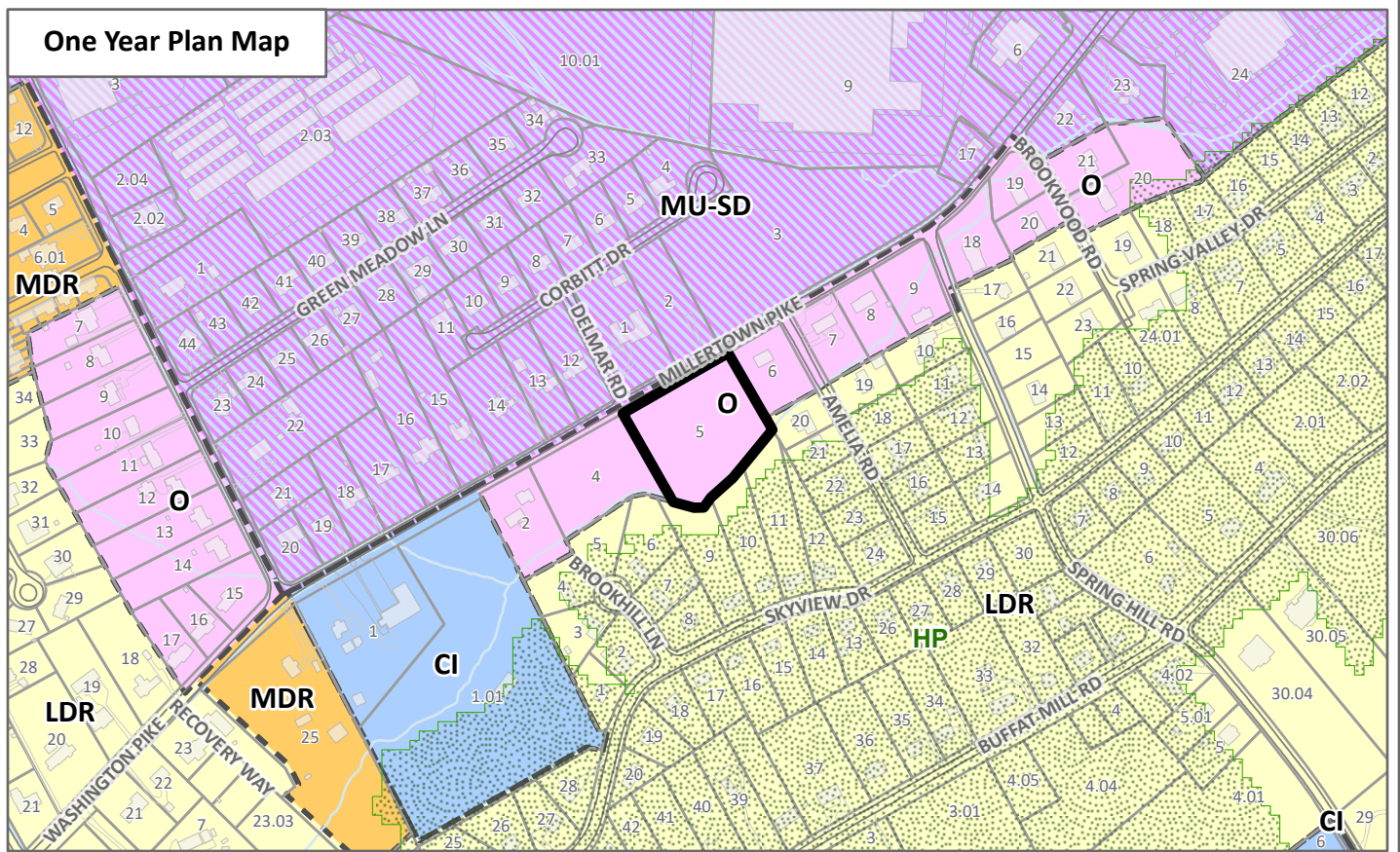


Case boundary

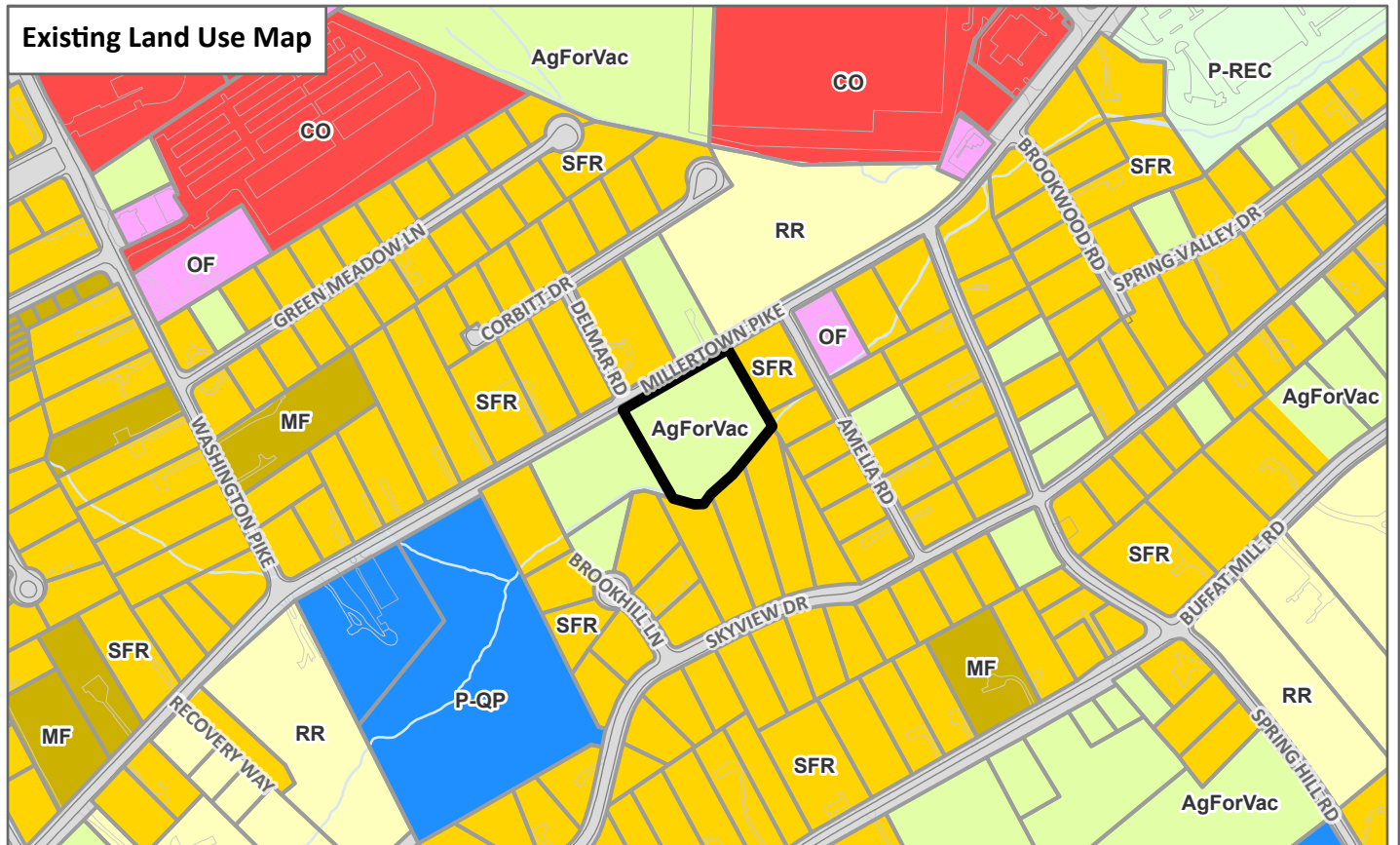




**One Year Plan Map**



**Existing Land Use Map**

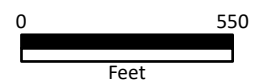


**CONTEXTUAL MAPS 3**

**4-E-25-PA / 4-T-25-RZ**



Case boundary



**KNOXVILLE-KNOX COUNTY PLANNING COMMISSION  
A RESOLUTION AMENDING THE EAST CITY SECTOR PLAN**

**WHEREAS**, the Knoxville-Knox County Planning Commission, a regional planning commission established pursuant to state statute, has the duty to make, adopt and amend plans for the physical development of Knoxville and Knox County; and

**WHEREAS**, the Planning Commission pursuant to state statute has prepared and adopted the Knoxville-Knox County General Plan 2033, as the official comprehensive plan for Knoxville and Knox County; and

**WHEREAS**, the Council of the City of Knoxville and the Commission of Knox County have adopted the Knoxville Knox County General Plan 2033, as the official comprehensive plan for Knoxville and Knox County; and

**WHEREAS**, the Planning Commission has prepared the Knox County Future Land Use Map, a portion of which is contained within the East City Sector Plan, consistent with the requirements of the General Plan; and

**WHEREAS**, the Knoxville-Knox County General Plan 2033, provides criteria for periodic updates and amendments of the land use maps contained within plans initiated by the Planning Commission or in response to applications from property owners; and

**WHEREAS**, Mike Ballinger has submitted an application to amend the Sector Plan from O (Office) to MDR (Medium Density Residential) for property described in the application; and

**WHEREAS**, the Planning Commission staff recommends approval of a revised amendment to the East City Sector Plan, consistent with General Plan requirements that such amendment represents either a logical extension of a development pattern, or is warranted because of changing conditions in the sector as enumerated in the Plan; and

**WHEREAS**, the Planning Commission, at its regularly scheduled public hearing on April 10, 2025 after consideration of the staff recommendation and testimony from those persons in support and opposed to the plan amendment, approved the amendment for the subject property, as requested, and/or amended.

**NOW, THEREFORE, BE IT RESOLVED BY THE KNOXVILLE-KNOX COUNTY PLANNING COMMISSION:**

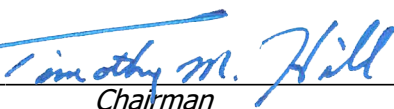
*SECTION 1: The Planning Commission hereby adopts the revised amendment to the East City Sector Plan, with its accompanying staff report and map, file #4-E-25-SP.*

*SECTION 2: This Resolution shall take effect upon its approval.*

*SECTION 3: The Planning Commission further recommends that Knoxville City Council likewise consider this revised amendment to the General Plan 2033.*

4/10/2025

Date

  
Chairman

  
Secretary



**April 10, 2025**1:30 P.M. | Main Assembly Room  
City County Building

The Planning Commission met in regular session on April 10, 2025, at 1:30 p.m. in the Small Assembly Room of the City County Building.

Item No.

File No.

## 9. ROLL CALL, INVOCATION AND PLEDGE OF ALLEGIANCE

Commissioner	Present	Absent	Arrive late/left early
John Huber, Vice-Chair	✓		
Louis Browning	✓		
Rich Levenson	✓		
Tamara Boyer		✓	
Nancy Barger	✓		
Katie Overton	✓		
Marité Pérez	✓		
Matt Anderson	✓		
Logan Higgins	✓		
Miles Biggs	✓		
Kara Daley	✓		
Nick Gill	✓		
Amy Midis	✓		
Karyn Adams	✓		
Tim Hill, Chair	✓		

## CONSENT ITEMS READ

1. MOTION (BARGER) AND SECOND (ADAMS) WERE MADE TO APPROVE THE CONSENT ITEMS AS READ.

**MOTION CARRIED UNANIMOUSLY 14-0. APPROVED**

## 17. MIKE BALLINGER

4602 Millertown Pike / Parcel ID 059ME005, Council District 4.

**Item No.****File No.****A. EAST CITY SECTOR PLAN AMENDMENT****4-E-25-SP**

From O (Office) to MDR (Medium Density Residential).

**1. STAFF RECOMMENDATION**

Approve the MDR (Medium Density Residential) land use classification because it is consistent with the surrounding development.

**APPROVED ON CONSENT EARLIER IN THE MEETING**

**B. ONE YEAR PLAN AMENDMENT****4-E-25-PA**

From O (Office) to MDR (Medium Density Residential).

**1. STAFF RECOMMENDATION**

Approve the MDR (Medium Density Residential) land use classification because it is consistent with the surrounding development.

**APPROVED ON CONSENT EARLIER IN THE MEETING**

**C. REZONING****4-T-25-RZ**

From O (Office) to RN-4 (General Residential Neighborhood).

**1. STAFF RECOMMENDATION**

Approve the RN-4 (Medium Density Residential) district because it is consistent with the recommended land use classification and supported by available infrastructure and amenities.

**APPROVED ON CONSENT EARLIER IN THE MEETING**



# Development Request

## DEVELOPMENT

- ☐ Development Plan  
☐ Planned Development  
☐ Use on Review / Special Use  
☐ Hillside Protection COA

## SUBDIVISION

- ☐ Concept Plan  
☐ Final Plat

## ZONING

- ☒ Plan Amendment  
☒ SP ☒ PA  
☒ Rezoning

Mike Ballinger

Owner

Applicant Name

Affiliation

09-30-2024

04/10/2025

File Number(s)

Date Filed

Meeting Date (if applicable)

4-T-25-RZ  
4-E-25-PA  
4-E-25-SP

## CORRESPONDENCE

All correspondence related to this application should be directed to the approved contact listed below.

- ☐ Applicant ☐ Property Owner ☐ Option Holder ☐ Project Surveyor ☒ Engineer ☐ Architect/Landscape Architect

Richard LeMay

LeMay and Associates

Name

Company

10816 Kingston Pike

knoxville

Tn

37934

Address

City

State

ZIP

865-671-0183

Phone

Email

## CURRENT PROPERTY INFO

Mike Ballinger

3411 Boles Rd Knoxville, Tn 37932

Property Owner Name (if different)

Property Owner Address

Property Owner Phone

4602 Millertown Pike Knoxville, Tn

865 405-8123

059ME005

Property Address

Parcel ID

KUB

KUB

N

Sewer Provider

Water Provider

Septic (Y/N)

## COMMUNITY ENGAGEMENT

Sign and return the **Public Notice & Community Engagement** form with this application.

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s). **We require applicants to acknowledge their role in this process.**

JULY 2024



**DEVELOPMENT REQUEST**

- ☐ Development Plan ☐ Use on Review / Special Use ☐ Hillside Protection COA  
☐ Residential ☐ Non-Residential

Home Occupation (specify) \_\_\_\_\_

Other (specify) \_\_\_\_\_

Related City Permit Number(s)

**SUBDIVISION REQUEST**

Proposed Subdivision Name \_\_\_\_\_

Unit / Phase Number ☐ Combine Parcels ☐ Divide Parcel \_\_\_\_\_  
Total Number of Lots Created \_\_\_\_\_

☐ Other (specify) \_\_\_\_\_☐ Attachments / Additional Requirements

Related Rezoning File Number

**ZONING REQUEST**

- ☒ Zoning Change **R-4 RN-4 (General Residential Neighborhood)**  
Proposed Zoning \_\_\_\_\_  
☒ Plan Amendment Change **Office to MDR**  
Proposed Plan Designation(s) \_\_\_\_\_

Pending Plat File Number

Proposed Density (units/acre) \_\_\_\_\_ Previous Rezoning Requests \_\_\_\_\_

☐ Other (specify) \_\_\_\_\_**STAFF USE ONLY****PLAT TYPE**

- ☐ Staff Review ☒ Planning Commission

**ATTACHMENTS**

- ☐ Property Owners / Option Holders ☐ Variance Request  
☐ Amendment Request (*Comprehensive Plan*)

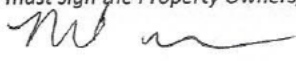
**ADDITIONAL REQUIREMENTS**

- ☐ Use on Review / Special Use (*Concept Plan*)  
☐ Traffic Impact Study  
☐ COA Checklist (*Hillside Protection*)

Fee 1	Total
	<b>\$1,700.00</b>
Fee 2	
Fee 3	

**AUTHORIZATION**

- ☐ I declare under penalty of perjury the foregoing is true and correct: 1) He/she/it is the owner of the property AND 2) The application and all associated materials are being submitted with his/her/its consent. If there are additional owners or options holders, each additional individual must sign the Property Owners/Option Holders Form.



Applicant Signature

Mike Ballinger

Print Name / Affiliation

1-3-25

Date

865-405-8123

Phone Number

Email



Property Owner Signature

Mike Ballinger

Please Print

02/24/2025, SG  
1-3-25

Date Paid

# Public Notice and Community Engagement

## Sign Posting and Removal

The Administrative Rules and Procedures of the Knoxville-Knox County Planning Commission require a sign to be posted on the property for each application subject to consideration by the Planning Commission.

**Planning staff will post the required sign.** If a replacement sign(s) is needed, the applicant is responsible for picking up the new sign(s) from Planning and will be charged \$10 for each replacement.

### Location and Visibility

The sign must be posted on the nearest adjacent/frontage street and in a location clearly visible to vehicles traveling in either direction. If the property has more than one street frontage, the sign should be placed along the street that carries more traffic. Planning staff may recommend a preferred location for the sign to be posted at the time of application.

### Timing

The sign(s) must be posted not less than 12 days prior to the scheduled Planning Commission public hearing and must remain in place until the day after the meeting. In the case of a postponement, the sign can either remain in place or be removed and reposted not less than 12 days prior to the next Planning Commission meeting. The applicant is responsible for removing the sign after the application has been acted upon by the Planning Commission.

## Community Engagement

Planning strives to provide community members with information about upcoming cases in a variety of ways. In addition to posting public notice signs, our agency encourages applicants to provide information and offer opportunities for dialogue related to their upcoming case(s).

### Acknowledgement

**By signing below,** you acknowledge that public notice signs must be posted and visible on the property consistent with the guidelines above and between the dates listed below.

03/28//2025

4/11/2025

Date to be Posted

Date to be Removed

**Have you engaged the surrounding property owners to discuss your request?**

☐ Yes ☒ No

☐ No, but I plan to prior to the Planning Commission meeting

*Mike Ballinger*

**Mike Ballinger**

**1/6/25**

Applicant Signature

Applicant Name

Date

**4-T-25-RZ\_4-E-25-PA\_4-E-25-SP**

**FILE NUMBER**

## THANK YOU for your submission!

Your notice has been submitted for publication. Below is a confirmation of your order. You will also receive an email confirmation.

### ORDER DETAILS

**Order Number:**  
LOKR0277651

**Order Status:**  
Submitted

**Classification:**  
Public Notices

**Package:**  
General Package

**Total payment:**  
173.96

**Payment Type:**  
Account Billed

**User ID:**  
L0013876

**External User ID:**  
676064

### ACCOUNT INFORMATION

Knoxville-Knox County Planning  
400 W Main ST # 403 DALLAS DEARMOND  
Knoxville, TN 37902-2427  
865-215-3810  
dallas.dearmond@knoxplanning.org  
Knoxville-Knox County Planning  
Contract ID: GOVT

### TRANSACTION REPORT

**Date**  
April 11, 2025 11:21:51 AM EDT  
**Amount:**  
173.96

### ADDITIONAL OPTIONS

1 Affidavit

### SCHEDULE FOR AD NUMBER LOKR02776510

April 15, 2025  
Knoxville News Sentinel

### PREVIEW FOR AD NUMBER LOKR02776510

#### PUBLIC NOTICE

The following items will be considered by the Knoxville City Council on May 13, 2025, at 6:00 p.m. in the Main Assembly Room, City County Bldg., 400 Main St., Knoxville, TN. For information related to these items, visit [KnoxPlanning.org/agenda](https://knoxplanning.org/agenda). If you need assistance or accommodation for a disability, please contact the City ADA coordinator at (865) 215-2104.

#### ORDINANCE AMENDMENTS

**8-E-23-OA – R. BENTLEY MARLOW** – Consideration of an amendment to the Knoxville City Code, Appendix B, Zoning Code, Article 12 Landscape. Planning Commission Action: Approve requested Ordinance Amendments

#### REZONINGS/PLAN AMENDMENTS

**4-F-25-RZ - GARRETT JERNIGAN**- 1608, 1612, 1616 EIGHTH AVE. Proposed rezoning. Planning Commission Action: Approve I-MU (Industrial Mixed Use)

**4-G-25-RZ - BRANDON BOLDING**- 6907 CENTRAL AVENUE PIKE. Proposed rezoning. Planning Commission Action: Approve C-G-1 (General Commercial) and F (Floodplain Overlay)

**4-L-25-RZ - NORTHCREEK RENOVATION AND CONSTRUCTION, LLC**- 0, 6714 KECK RD. Property located southeast of Callahan Dr., northeast side of Keck Rd. Proposed rezoning. Planning Commission Action: Approve C-G-1 (General Commercial)

**4-Q-25-RZ - KATHRYN GREER** - 305 RANDOLPH ST; 600 E MAGNOLIA AVE; 611 E DEPOT AVE. Proposed rezoning. Planning Commission Action: Approve DK-W (Downtown Knoxville-Warehouse Subdistrict)

**4-S-25-RZ - J SCOTT BUSBY, AIA**- 1908 GRAND AVE. Proposed rezoning. Planning Commission Action: Approve I-MU (Industrial Mixed Use)

**4-E-25-SP, 4-E-25-PA AND 4-T-25-RZ - MIKE BALLINGER**- 4602 MILLERTOWN PIKE. Proposed Sector Plan and One Year Plan amendments, proposed rezoning. Planning Commission Action: Approve Sector Plan and One Year Plan Amendments to MDR (Medium Density Residential) and rezoning to RN-4 (General Residential Neighborhood)  
April 15 2025  
LOKR0277651

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